

## **အခ္ကဆးေနာင္ဆာဆုဆေဆိုစားဥ္ထာအအေန္အစာ** General Department of Customs and Excise of Cambodia



ទ្រោះវាខារណាមក្រភនម្ពុខា KINGDOM OF CAMBODIA

្រូតសួខសេខ្លំក៏ចូ និខសិះញ្លូទត្ថ MINISTRY OF ECONOMY AND FINANCE

ສາຄອດສູສເຍສສູຊາສູາິພO໑៧ customs tariff of cambodia **2017** 

> បោះពុម្ពលើកទី១ 1<sup>«</sup> Edition October 2016





2016 Korean Business Promotion Forum " Taxes and Customs"

### **Customs Updates** Trade Policies, Law, Regulations and Procedures

By: Chea Samnang Head of International Affairs General Department of Customs and Excise of Cambodia

5<sup>th</sup> December 2016, Phnom Penh, Cambodia

អត្តការអយតិតតលោក







**II.** Customs Reform and Modernization

**III. Customs Policies, Law and Regulations** 

**IV. Customs Procedures** 

V. ASEAN Korea Free Trade Agreements

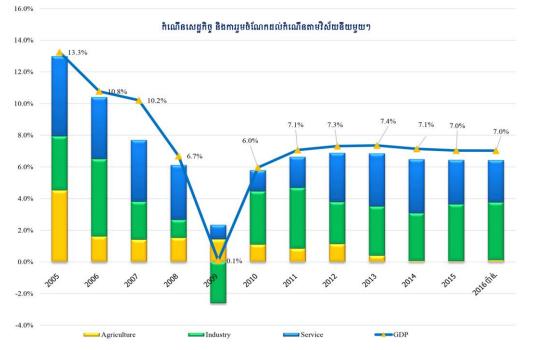


### I. Introduction to Trade and Customs



# **Cambodia Economy**

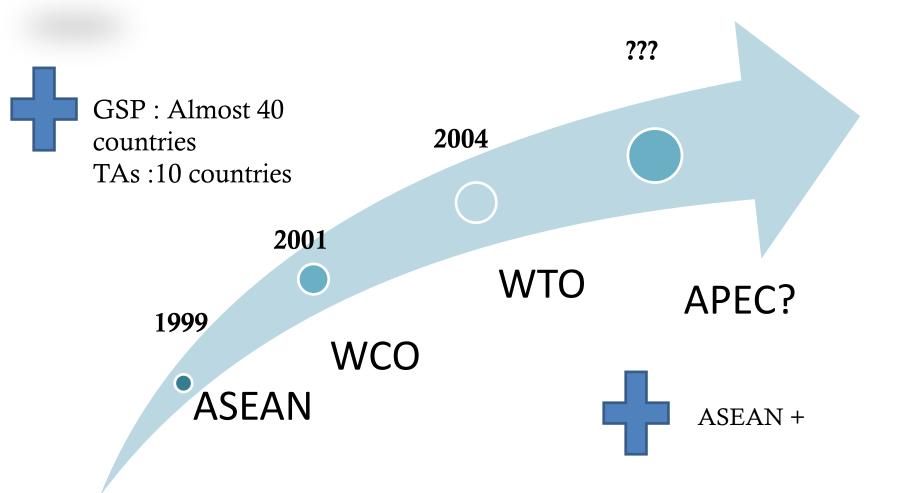
#### Recent Macro-economic Indicators (GDP Growth Rate)



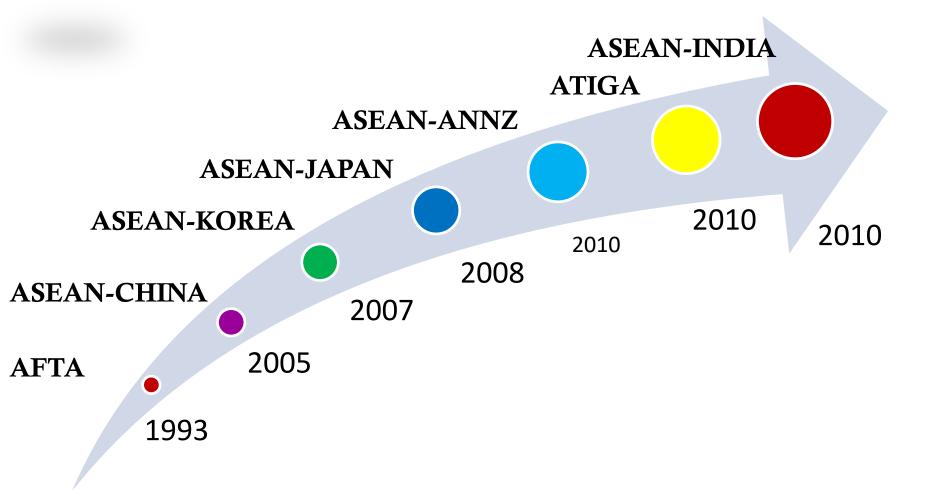
Sources: Ministry of Economy and Finance, 2016

- GDP : About 20 B USD in 2016
- GDP Growth Rate: 7% in 2016
- GDP per capita: 1,300 USD in 2016
- Asia New Tiger Economy in May 2016
- Cambodia joined the middle income club in July 2016
- Trade Volume: 22 Billion USD (2013)
- <u>Major Import:</u> Petroleum products, construction materials, machinery, motor vehicles, pharmaceutical products
- <u>Major Export</u>: Clothing, footwear, timber, rubber, rice, fish, tobacco

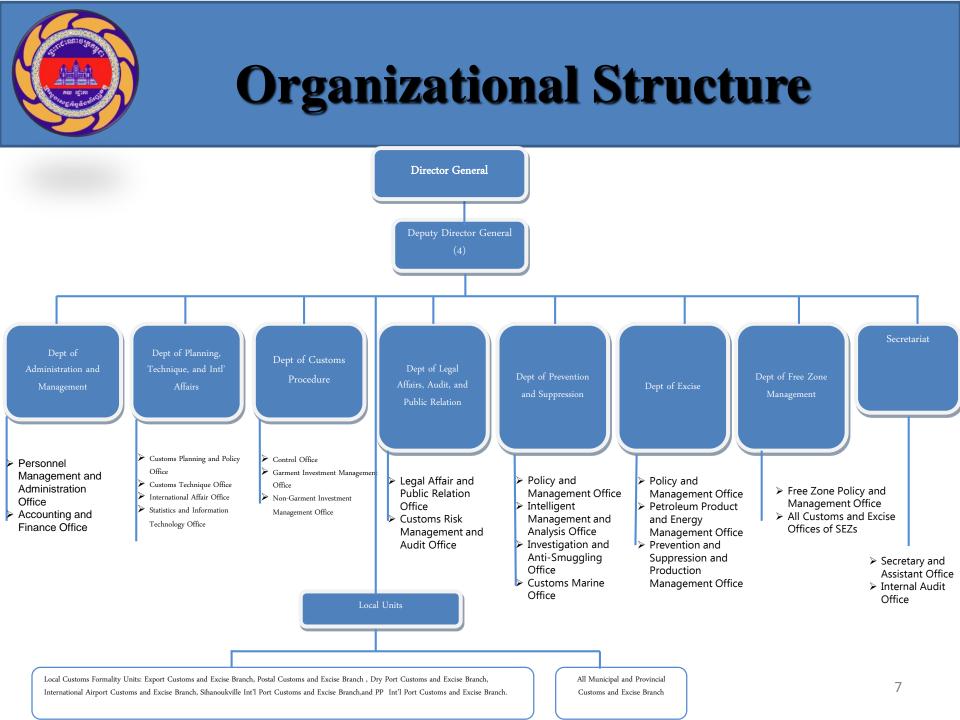
# **Trade Policy and Integration**

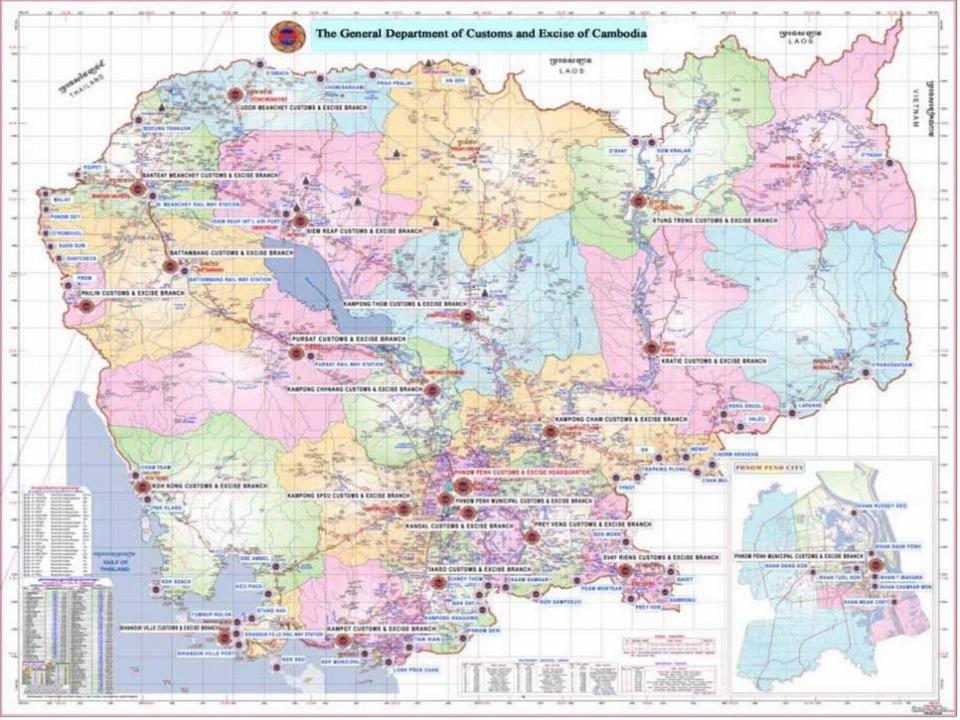


### ASEAN AND OTHER DIALOGUE PANTHERS



Source : WCO 2012, http://origindb.wcoomdpublications.org/SearchResults.aspx







# **Vision and Mission**

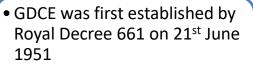
### Vision

To become a modern Customs Administration that meets international standards and best practices recognized both internationally and within Cambodia for its administrative and operational efficiency and high quality of service to stakeholders.



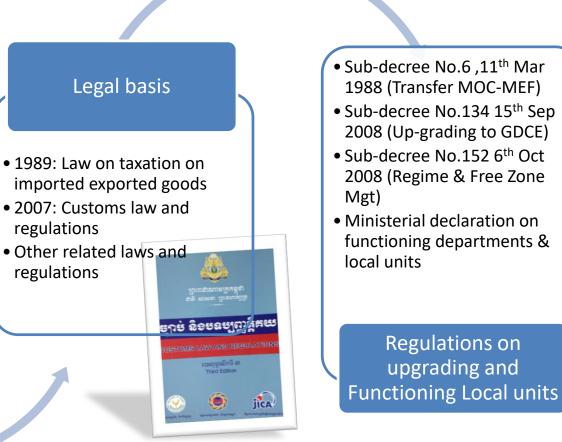


# **Legal Instruments**



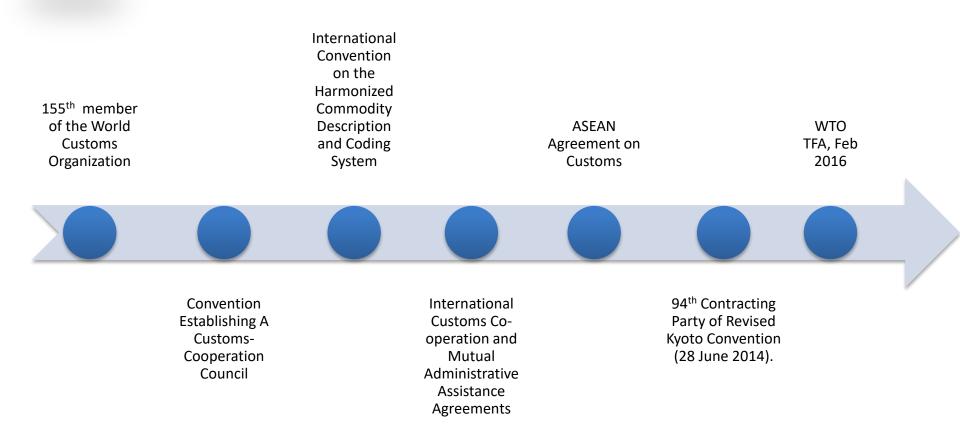
 Re-established by the state decree on 13<sup>th</sup> August 1979

Organic Laws





### **International Affiliation of the GDCE**



# Key Achievements of the GDCE

- Law on Customs and its supporting regulations and Customs Procedures to be in line with the provisions of the RKC
- Implementation of (ASYCUDA) in goods clearance processes
- Customs Valuation in consistent with the WTO Agreement
- Trade Facilitation through Risk Management and (PCA)
- Leading role at the border in terms of international trade management, inter-agencies trade facilitation and National Single Window
- Customs–Private Sector Partnership Mechanism (CPPM)
- Best Trader Incentive Mechanism
- Prevention and Suppression Mechanism
- FTAs implementation



# Taxes collected by customs

Tariff Rate	<u>CD</u>	<u>ST</u>	<u>VAT</u>	<u>ET</u>
0	1289	8647	1	8733
5		16		39
7	3784			
10		239	9550	567
15	3482	47		49
20		137		21
25		346		
35	992			
45		121		
50				82
15+0.02\$/L	6			
35+0.02\$/L	1			
0+0.04\$/L	4			

Source: Cambodia Customs Tariff Book 2015

Revenue collected by GDCE represents:

approximately 52% of national revenue

8.5% of GDP in 2015

# Customs Tariff 2017



បរិស្ថាន សុវត្ថិភាព សង្គម

៙មុខទំនិញប្រឆាំងត្រុញចាញ់ សារធាតុហាមឃាត់ក្រោមសន្ធិសញ្ហានានា

@អំពូលភ្លើង រថយន្តប្រើអត្តិសនី

@ស្រាបៀរគ្នានជាតិអាល់កុល ឥដ្ឋការ៉ូ

កំហុសអក្ខរាវិរុទ្ធ

**ល**ឈ្មោះវិទ្យាសាស្ត្រ





បោះពុម្ភលើកទី១ 1<sup>st</sup> Edition October 2016

<u> เถะถะวงฌายรูสุสษฐยา</u>

KINGDOM OF CAMBODIA







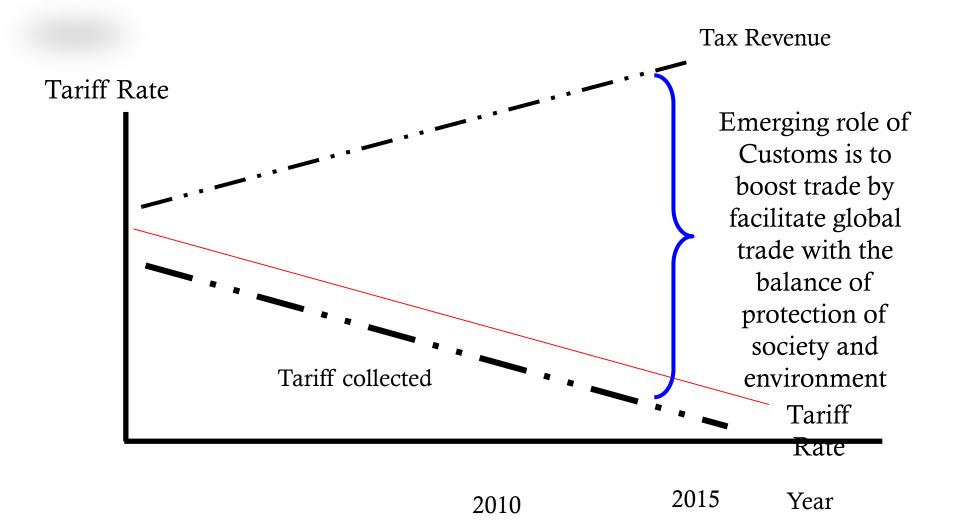
សមារកមហ្គេ៩១៩ នៅអាស៊ីអាអូ



# ສາເສັ້ສຍຸຮູ້ແລນອດສູສເບ

ឆ្នាំ	ផ្លែកលើ	លេខក្លដ ( ខ្ទង់)	ចំនួនបន្ទាត់ពន្ធ	អត្រាមព្យម (%)
មុនភ្នំា ១៩៩៣	ពុំទាន់ប្រើប្រាស់តារាងពន្ធតយនៅឡើយ			
<u>9880</u>	HS 1993	é	0000	១៧, ៣៣
<u>0000</u>	HS 1997 & AHTN 2000	ď	៦.៨២២	9 ni, 9 č
<u>b006</u>	HS 2002 & AHTN 2004	ď	១០. ៦៨៩	9 č, ri đ
<u>h000d</u>	HS 2007 & AHTN 2007	ď	d. ୩୭ ଜ	១៤, ២៧
<u>0090</u>	HS 2012 & AHTN 2012	ď	ह. ही ती दि	99, d'a
២០១៧	HS 2017 & AHTN 2017	ď	១០. ៨៣៩	90,09

# The challenges





# Trade facilitation payoff

	Cambodia L
Connecting 2014 to	
Compete	Clearance tin GDP Growth
Trade Logistics in the Global Economy	
	Trade Volum
	Revenue
	Mainly res
	2004-2008, 2
The Logistics Performance Index and Its Indicators	

The Logistics Performance Index and Its Indicators

Cambodia LPI	: 83rd in 2014 Vs.129 <sup>th</sup> in 2010 : 83 <sup>rd</sup> in 2014 to 73 <sup>rd</sup> in 2016
Clearance time GDP Growth	<ul> <li>: 5.9 days Vs. 1.4 days</li> <li>: 7%, Asia New Tiger Economy 2016, Joined Middle Income</li> </ul>
	Country
Trade Volume	: 22B Vs.10B
Revenue	: USD 1.6B Vs. USD 714M

Mainly resulted from modernization program 2004-2008, 2009-2013: Law on Customs, abolish PSI, ASYCUDA, Risk Management, PCA,CPPM, AEOs, Advanced Ruling, RKC accession and Capacity Building.

## Accession to RKC





#### SPECIAL TOPICS

ewsletter July 2014

#### A Journey of Cambodia to RKC



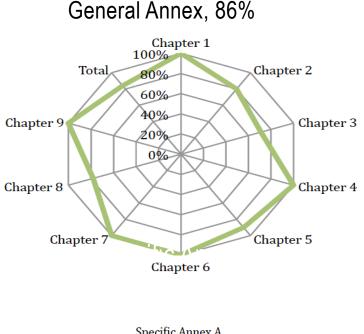
As shown in the table, administrative endorsement and legal approval process is recognized the most challenging step as it needs to go through several rigorous discussions and reviews by relevant Committees of the Council of Ministers, National Assembly and the Senate respectively before passing to their plenary sessions for formal approval. According to the timetable above, Cambodia spent more than 1 year to go through the administrative endorsement and legal approvals.

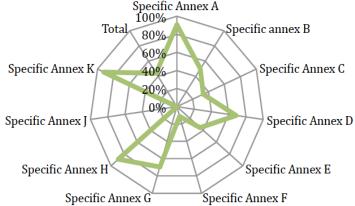
Combodiate according to and the implementation of

and modernization of Cambodia customs. The acces sion to the Convention also sends a positive message to the world business community about the government commitment for improving trade facilitation and customs reform and modernization. Moreover, it reflects that government service for the international trade, business transaction, investment climate in Cambodia is being carried out on the rule-based environment and using international standards.

In accordance with the World Bank's Report, Cambodia LPI ranking has risen spectacularly by 46 places, to 83 in 2014 out of 160 countries, from 129th in 2010. This improvement can be linked to the time to clear customs which felt from 5.9 days in 2010 to only 1.4 day in 2014. The GDP growth was maintained at average of 7% in the same period. The volume of international trade has increased from USD10 billions in 2010 to about USD20 billions in 2013, which resulted in more revenue collection by customs. The World Bank also reported that the poverty rate in Cambodia felt from 45% in 2007 to about 20% in 2011.

Source: Chea Samnang, Research Paper of WCO 61 Fellowship Program, Accession to the Revised Kyoto Convention and Cambodia Customs Reforms and Modernization, 2013







### **II. Customs Reform and Modernization**



### 2. Customs Modernization and Reform Strategy (2014-2018)

### Management of Customs Reform Program

Governance and

HRM

### Revenue Mobilization

យុត្តសារស្ត្រ និចកម្មខឹឌីការចារក៏ដែលនទ្រច់និចនិះនីមកម្ម មើស់អង្គនេយកដ្ឋនគយន៍ឧដ្ឋរាអង្គរ (២០១៩.២០១៤) Soutray and Work Programs on Reform and Modernization of



### Law Compliance and Enforcement

**Trade Facilitation** 

Modernization/Auto mation of Customs Procedures

# **Customs Modernization and Reform** Strategy (2014-2018)

#### Law Compliance & Enforcement

- **Development of a Compliance and Enforcement Strategy including** 1. **Risk Management Policy**
- Development of National Anti-Smuggling Policy and Action Plan 2.
- Expansion and Enhancement of Post-Clearance Audit (PCA) 3. Program.
- Strengthening the Customs Risk Management Database System (CRMDS) 4.
- **Development of Joint Inter-Ministerial Prakas on Risk Management** 5.
- 6. Implementation of the WCO SAFE Framework of Standards
- 7. Strengthening the Capacity of the Customs Marine Office
- Improving Effectiveness of Non-Intrusive Inspection (NII) Technologies 8.
- 9. Developing a Customs Fraud Investigation Capacity
- Strengthening Customs Intelligence Systems and Capacity 10.
- Improving Inter-Institutional and International Cooperation 11.
- 12. Implementing IPR Programme Activities
- 13. Developing Increased Capacity to Combat Trans-national Crimes
- 14. Capacity Building of Customs Law Enforcement Officers

#### Automation of Customs Procedures

- Development of an updated ICT Strategy 1.
- ASYCUDA World Geographic and 2. **Functional Expansion**
- Participating in International Conventions 3. related to Customs
- Automation of Rule of Origin 4.
- 5. **Streamlining Import-Export Procedures**
- Regularly conducting Time Release Study 6.



### **Trade Facilitation**

1. 2.

3.

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11.

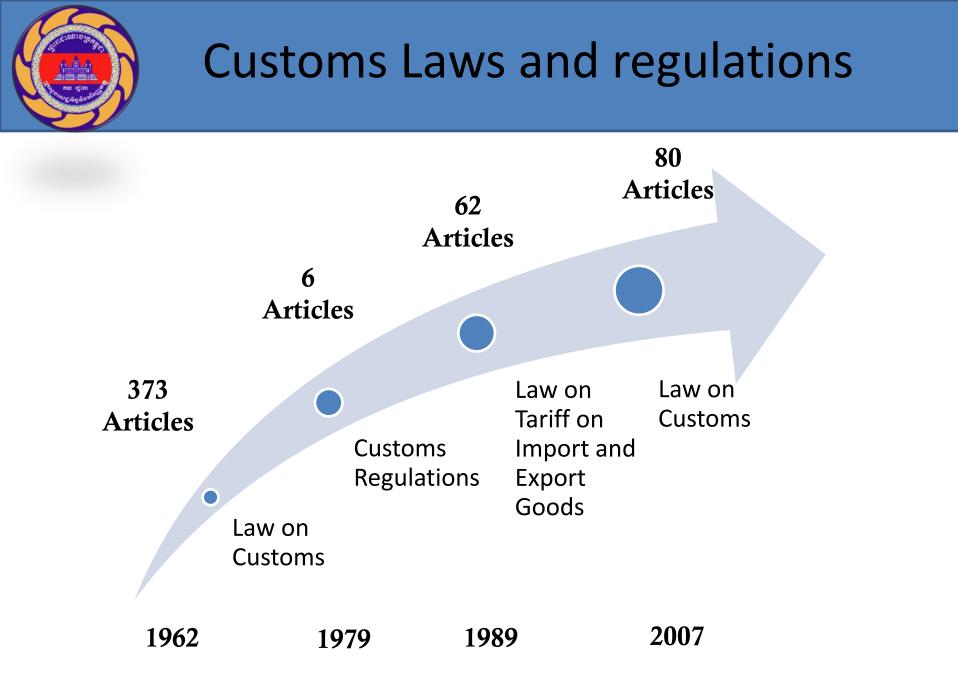
Implementation of the National Single Window (NSW)

Expanding Use of Electronic Transactions

- Establishing connectivity between the National Single Window (NSW) and the ASEAN Single Window (ASW
- Expansion of the Best Trader Program and Development of the Authorized Economic Operator Program
- Exemption Regime Management
- Implementation of the ASEAN Trade in Goods Agreement (ATIGA) by 2015
- Implementation of Free Trade Agreements
- Implementation of the WTO Agreement on Trade Facilitation
- Strengthening Customs-Private Sector Partnership Mechanism (CPPM) 21
- Eliminating/reducing Non-Tariff Barriers to Trade
- Implementation of Appeal Mechanism Pursuant to the WTO

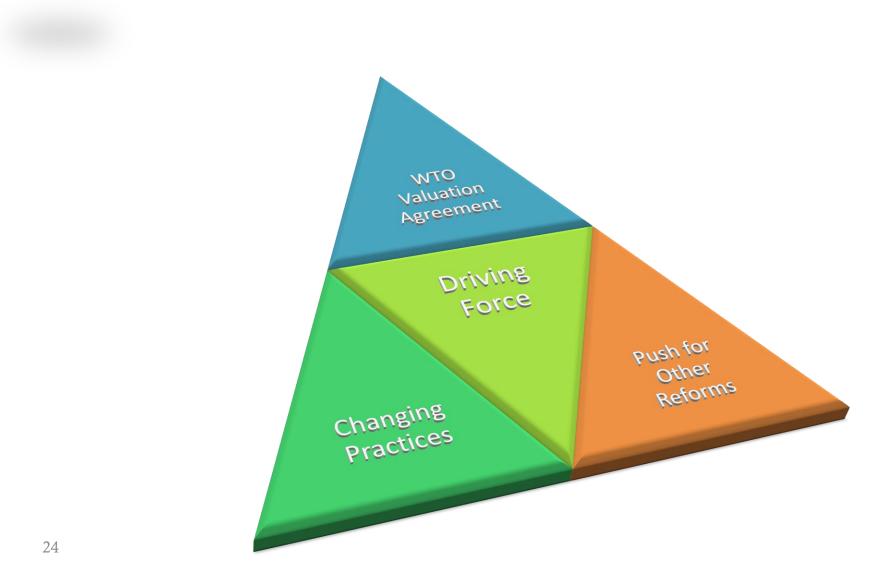


### **III. Customs Policies, Law and Regulations**





## Background of Law on Customs





# Law on Customs



The customs law is based (i) simple, precise, easy to enforce, (ii) international standard and (iii) reflecting the economic development



Two Anukret (sub-decree) and 32 Ministerial Prakas to fully implement the Customs Law.



Anukret on Prohibited and Restricted Goods List and 25 Ministerial Prakas have been approved and 7 Ministerial Prakas are the remaining



Authorization for Customs officers to carry out duties abroad and Vice versa



# The 25 approved Prakas

#### Name of Prakas

- 1. Prakas on Provision and Procedure of Customs Declaration
- 2. Prakas on Establishment and Functioning of Customs Brokers
- 3. Prakas on Customs Valuation of Imported Goods
- 4. Prakas on Customs Bonded Warehouse
- 5. Prakas on Customs Temporary Storage
- 6. Prakas on Refund of Customs Duties and Taxes
- 7. Prakas on Security
- 8. Prakas on Reporting, Movement, Storage and Transport of Exported Goods
- 9. Prakas on Importation of Goods under Temporary Admission
- 10. Prakas on Management of Documents, Books, Records, and other Information
- 11. Prakas on Determination of Exempt Goods
- 12. Prakas on Exempt Goods Control Procedures
- 13. Prakas on Management of Unclaimed GoodsPrakas on Temporary Export of Goods

#### **Name of Prakas**

- 14. Prakas on Customs Formalities outside Customs Offices
- 15. Prakas on Extension of Customs Zone
- 16. Prakas on Post Clearance Audit by Customs and Excise Department
- 17. Prakas on Customs Transit
- 18. Prakas on Special Customs Procedure in Special Economic Zone
- 19. Prakas on Procedures for the Management of Special Designed Goods
- 20. Prakas on Transportation Distribution and Possession of Imported Goods in the Customs Territory
- 21. Prakas on Use of Information Obtained by Customs Officers
- 22. Prakas on Settlement of Customs Offences
- 23. Prakas on Customs Tariff and Tariff Classification of Goods
- 24. Prakas on Reward Distribution



# The remaining prakas

### **Name of Prakas**

- 1. Prakas on Procedures on Payment of Duty and Taxes and other levies on Imported and Exported Goods
- 2. Prakas on Reporting of Imported Goods
- 3. Prakas on Setting of Interest Rates on Debts
- 4. Prakas on Procedures for Temporary Seizure of Goods, Conveyances, Documents and Other Items
- 5. Inter-Ministerial Prakas on Seizure (offence) Report
- 6. Prakas on Appeal Procedures
- Prakas on Exemption for Travelers, Crews, and Border Crosser

# **General Provision: Purpose**

Promote the application of international standards and best practices regarding customs control and trade facilitation.

> Participate in implementing the international trade policy

Provide the right for the administration, control and collection of duties, taxes and fees on imported and exported goods,

> Provide for the control and regulation of the movement, storage and transit of such goods,

Promote the prevention and suppression of fraud and smuggling,



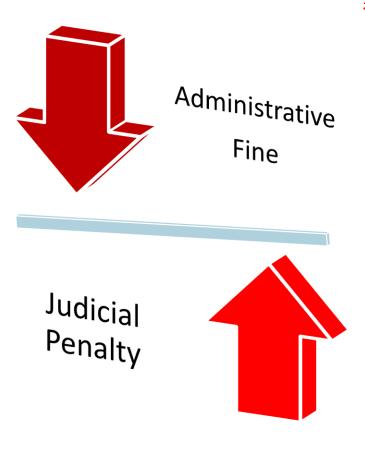
# **Penalty Provision**

### **Tax Evasion**

Tax evasion , Not P&R Products:

Administrative fines of 1to3 times the duty and tax evaded and (or)

<u>Judicial penalty</u> of confiscation of the goods and of the conveyance, <u>or</u> imprisonment for 1 month to 1year



### **Minor violations**

Inaccuracies, omissions or failure to complete any information required in a customs declaration

<u>No impact on duties,</u> <u>taxes, prohibitions, or</u> <u>restrictions</u>

Administrative Fine: <u>100,000 riels</u> <u>to 500,000 riels</u>



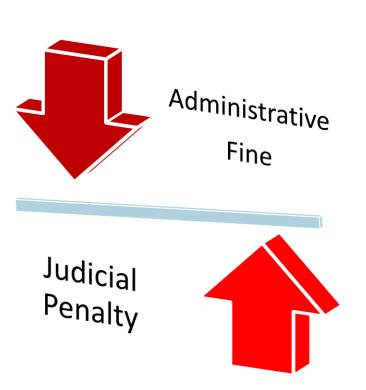
# Prohibited and restricted goods

### Judicial Penalty

Confiscation of the goods, conveyance, and other things used to conceal smuggled goods,

#### <u>or</u>

imprisonment of the offender for one (1) year to five (5) years, or to one of the above.



### Administrative Fine

Three (3) times the value of the goods or conveyance

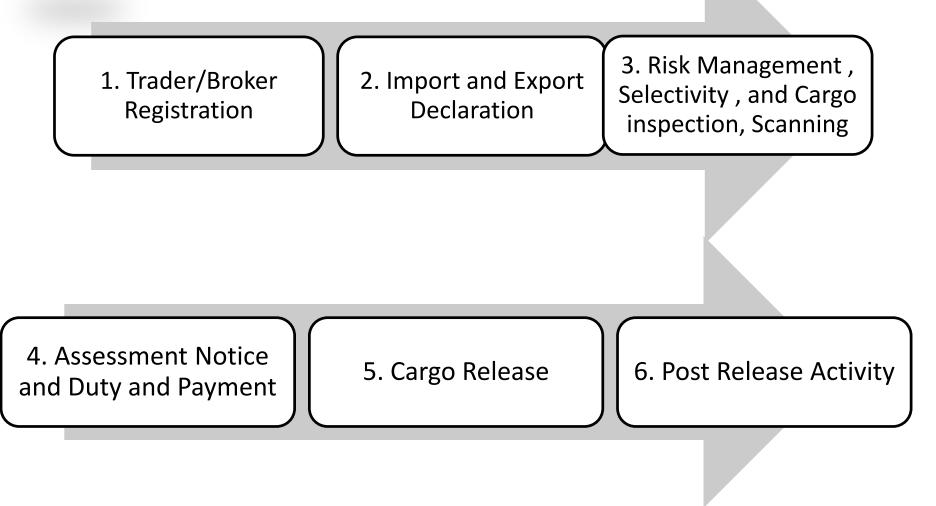


### **IV. Customs Procedures**



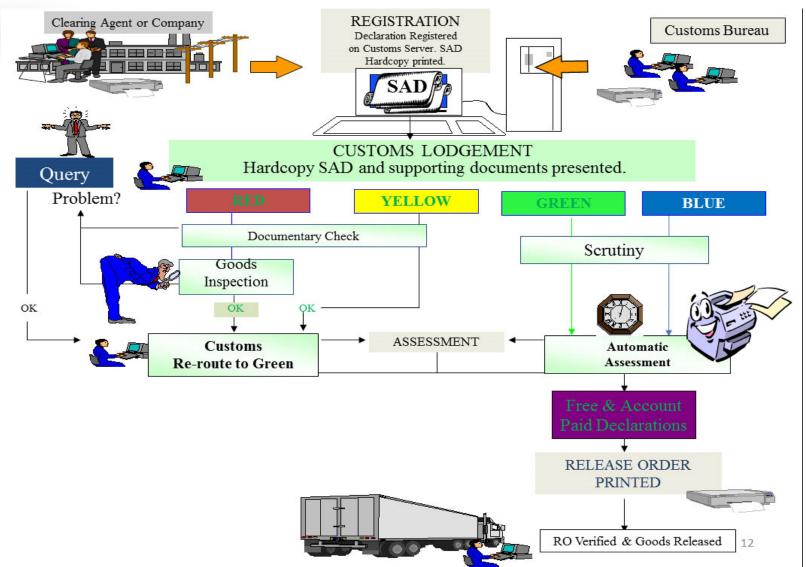


# Import and Export Customs Procedures





### **ASYCUDA Declaration Processes**





### 1. Trader/Broker Registration

### Eligibility to be Trader

- 1. Being a legal company
- Company registration at the Ministry of Commerce
- 3. Value added tax number
- 4. Patent Payment

Registration system for trader

### Eligibility for customs clearance

According to Ministerial Prakas on Establishing and Functioning of Customs Brokers

- Importer/Exporter (Owner of imported/exported goods or his/her representative)
- 2. Customs brokers (legal person or individual) authorized by the MEF.

Broker need to register at Customs



# Single Administration Document (SAD)

### **Import Declaration**

- 1. Import-IM4
- 2. Temporary Import-IM5
- 3. Re-import-IM6
- Bounded Warehouse-IM7
- 5. Transit-IM8
- 6. Duty free/Special Economic Zone-IM9

### **Export Declaration**

- 1. Export-EX1
- 2. Temporary Export-EX2
- 3. Re-export -EX3
- 4. Other export-EX9



**4.2 Special Procedures** 

#### **Best Traders**

**Qualified Investment Project** 

Special Economic Zone

**Temporary Admission** 

**Customs Bonded Warehouse** 

Goods under Exemption of Import Duties

## The Implementation of High Compliant Traders Incentive Mechanism

#### **Selectivity Criteria of BTG Member**

1 A Rank-One-Trader, 2 a legal entity with not less than 1 billion riels capital, 3 No records of serious customs offenses within the last 3 years from the date of application, etc.

#### **BTG Member Incentive Treatment**

1 No queue 2 pre-clearance without security deposit 3 exempt from preverification on Customs Value and ROO, etc.

#### **BTG Membership Application**

an Application with Supporting Documents such as certificate of business registration, financial statement, certification of VAT , and patent, etc.

#### **Obligation of BTG Members**

1 Fully compliant to all the existing laws and regulations in relevance, 2 deposit security, 3 store related documents and accounting book of import-export in 10 years, etc.

#### **Revocation or Suspension of the BTG Member**

(1) having judgment or any decision made by the competent institutions, (2) intentional commitment in customs offenses and /or other serious crime, (3) no longer qualified, etc.



4.3 Pre-arrival Procedures

## Advanced Ruling

**Customs Valuation** 

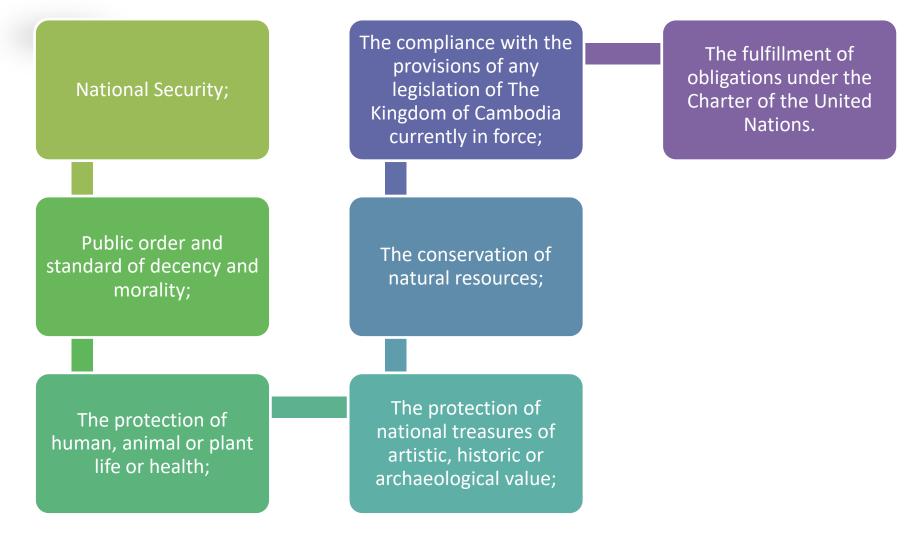
## **Certificate of Origin Verification**

**Prohibited and Restricted Goods** 

**Customs Permit** 

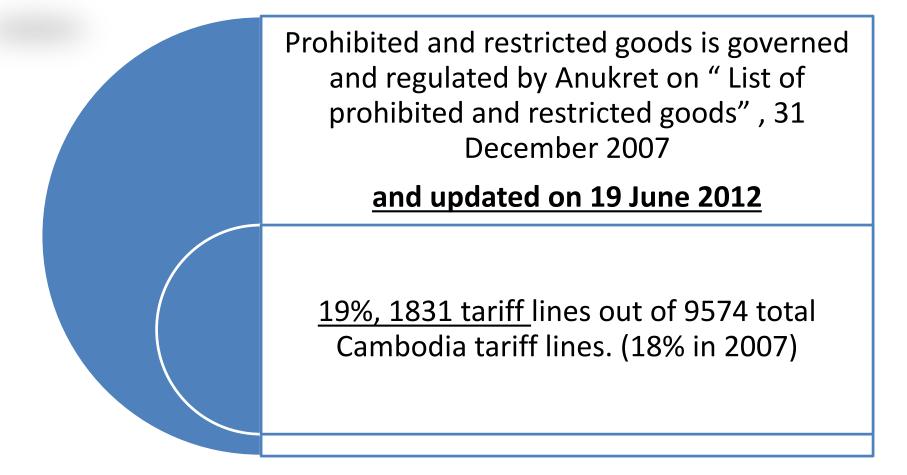


# Prohibited and restricted Goods

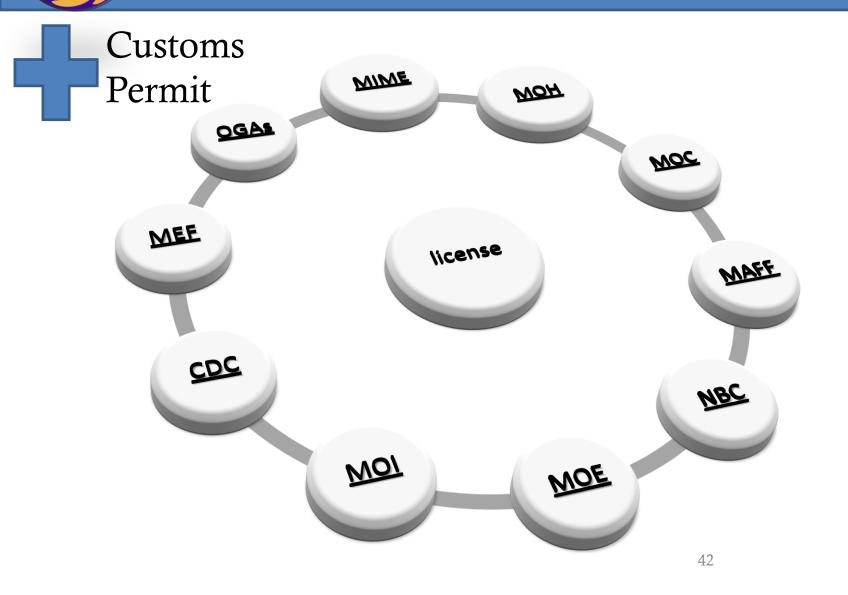




## Prohibited and Restricted Goods



# How to trade prohibited and restricted goods?



# 9 Treatment Codes of PRG

- (1) Subject to the existing customs formality in-force.
- (2) License, import permission, or other legal documents in similar forms are required on import from competent ministries or agencies.
- (3) License, export permission, or other legal documents in similar forms are required on export from competent ministries or agencies.
- (4) : Import is absolutely prohibited.
- (5) : Export is absolutely prohibited.
- (6) : Both import and export are absolutely prohibited.
- (7) : Animal Health Certificate shall be required under the request of importing country.
- (8) : Phytosanitary Certificate shall be required under the request of importing country.
- (9): Fishery Certificate from exporting country shall be required.



5. Other Procedures

Postal Goods: subjected to Customs Declaration

Goods or personal effect of passenger

Non-commercial goods

Small Size Trade

De Minimis

Import and Export of Currency

Import and Export of Human Corpse

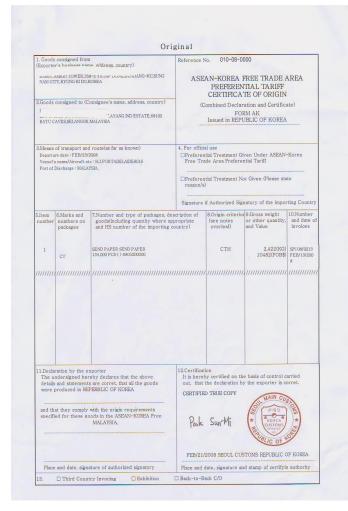


## V. ASEAN Korea Free Trade Agreements

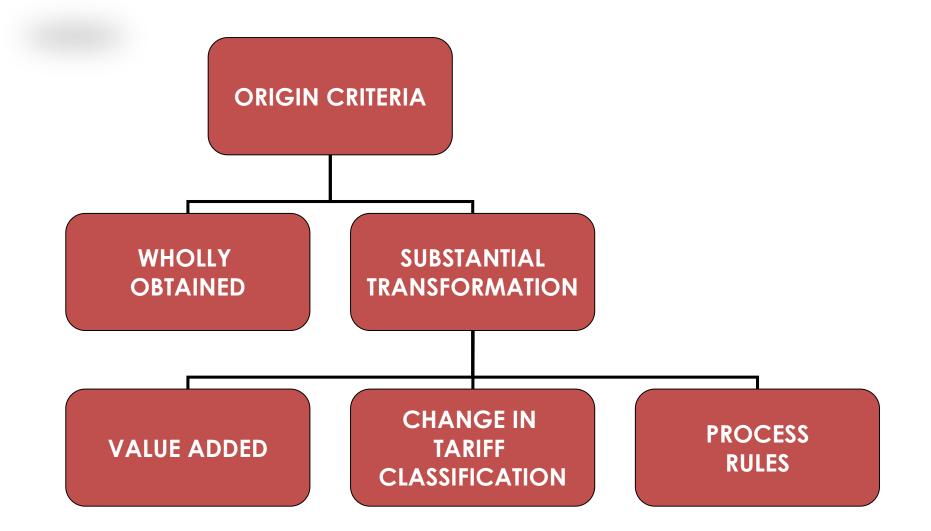


#### ASEAN – Korea free trade agreement

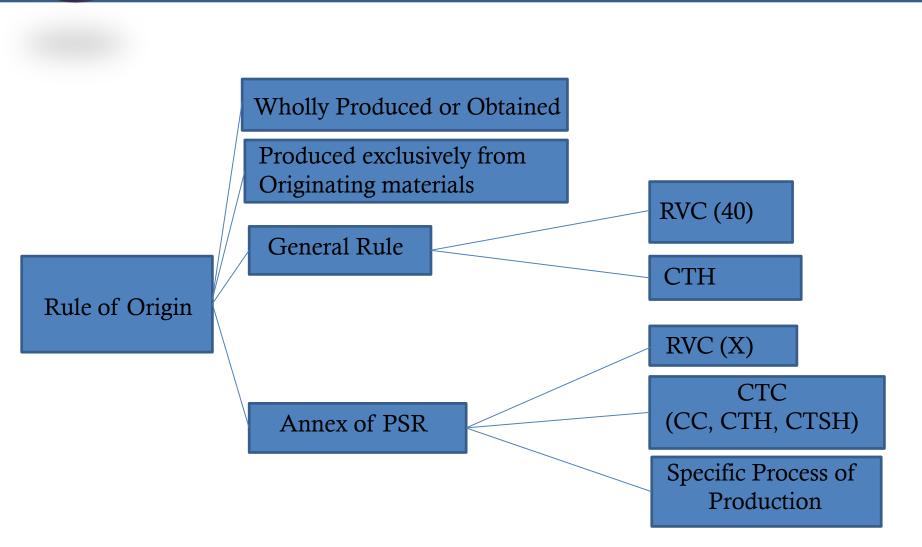
- In 2005 ASEAN and Korea have a cooperation to push economic growth faster by signed on Framework Agreement to make free trade which has four legal instruments agreement to established AKFTA
- And both have reached the first agreement on Trade in Goods (AKTIG) that took place 24 August 2006.
- Korea eliminates tariffs for all lines under the Normal Track. But the ASEAN 5 enjoy the export to Korea of zero tariff rates as well for all tariff lines in the Normal Tack.
- New comer ASEAN club likes CLMV have long time transition for tariff reduction and elimination had been agreed in recognition of their development status



# **Origin Criteria**



# **Origin Criteria**





# **Rules** of Origin of AKFTA TIG

## 1. Wholly Obtained (Rule 3)

- Originate entirely within the exporting country.
- Can include its derivatives where applicable.

#### • Examples:

- live animals born and raised in that country;
- Animals obtained by hunting, trapping, fishing, gathering or capturing in that country;
- products obtained from live animals;
- plants and plant products harvested, picked or gathered in that country;
- products of sea-fishing and other products taken from the sea outside a country;
- Products taken from the sea-bed or subsoil beneath the sea-bed outside a country;
- Minerals and other naturally occurring substances;
- Scrap and waste; and
- Goods obtained or produced in that country solely from products referred to above.



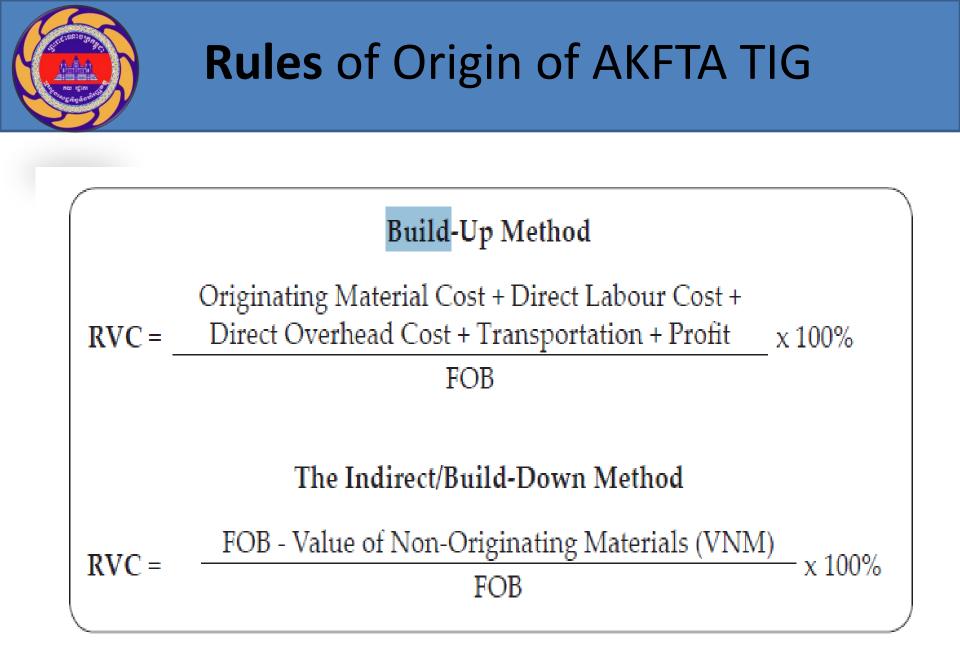
## **Rules** of Origin of AKFTA TIG

## 2. Not Wholly Obtained or Produced Goods(Rule 4)

A good, except those covered under Product Specific Rules (PSRs), shall be deemed to be originating if the regional value content (RVC) is not less than 40% of the free-on-board (FOB) value or if a good has undergone a change in tariff classification at the four digit-level (change of tariff heading) of the Harmonized System.

#### > Calculation of Regional Value Content (RVC)

There are two formulas used in calculating the RVC namely, the build-up method and the build-down method. Under the ASEAN-Korea FTA, a Party is given the flexibility to choose either build-up or build-down method of calculation but it shall adhere to one method.





#### Reduction schedule

#### <u>Korea</u>

Will eliminate at least 70% of the tariff lines since the agreement come into force,

95% of the tariff lines not later than 01 Jan 2008,

and <u>all the tariff</u> lines not later than 01 Jan 2010.

#### Asean 6

will eliminate at least 50% Tariff lines 0-5% not later than 01 Jan 2007,

90% of the tariff lines not than 01 Jan 2009,

and <u>all the tariff</u> lines not later than 2010 with flexibility 2012.

#### <u>VN</u>

will reduce at least 50% of all tariff lines from <u>0-5%</u> not later than 01 Jan 2013,

90% of the tariff line not later than 01 Jan 2015,

an all the tariff line not later than 01 Jan 2016 with flexibility 2018.

#### <u>CLM</u>

will reduce at least 50% of all tariff lines from <u>0-5%</u> not later than 01 Jan 2015,

90% of the tariff line not later than 01 Jan 2017,

an all the tariff line not later than 01 Jan 2018 with flexibility 2020.



## Agreement on Trade in Goods of AKFTA

#### Highly Sensitive List

#### **Tariff Lines Schedules**

Group	ASEAN-6 and Korea	Viet Nam	Cambodia, Lao PDR and Myanmar
Group A (Tariff lines subject to 50% tariff rate capping)	not later than 1 January 2016	not later than 1 January 2021	not later than 1 January 2024
Group B (Tariff lines subject to tariff reduction by 20%)	not later than 1 January 2016	not later than 1 January 2021	not later than 1 January 2024
Group C (Tariff lines subject to tariff reduction by 50%)	not later than 1 January 2016	by 1 January 2021	not later than 1 January 2024
Group D (Tariff lines subject to tariff rate quotas (TRQ)	upon the entry into force of the Agreement	upon the entry into force of the Agreement	upon the entry into force of the Agreement
Group E (Tariff lines exempted from tariff concession)	subject to a maximum ceiling of 40 tariff lines at the HS 6-digit level	subject to a maximum ceiling of 40 tariff lines at the HS 6-digit level	subject to a maximum ceiling of 40 tariff lines at the HS 6-digit level.



### Agreement on Trade in Goods of AKFTA

	ASEAN-6	VIET NAM	CLM	KOREA
Highly Sensitive List Ceiling	200 tariff lines at the HS 6-digit level or 3% of all the tariff lines at the HS digit level of each Party's own choice and 3% of the total value of imports from Korea or from the ASEAN Member States as a whole, based on 2004 trade statistics	200 tariff lines at the HS 6-digit level or 3% of all the tariff lines at the HS digit level of each Party's own choice	200 tariff lines at the HS 6-digit level or 3% of all the tariff lines at the HS digit level of each Party's own choice	200 tariff lines at the HS 6-digit level or 3% of all the tariff lines at the HS digit level of each Party's own choice and 3% of the total value of imports from Korea or from the ASEAN Member States as a whole, based on 2004 trade statistics

A complete list of products placed by individual countries on the Sensitive and Highly Sensitive Lists can be found at http://akfta.asean.org/



# What does it mean to Cambodia trader?

#### Table : Difference between MFN and AKFTA Rate

2015		2018	
Difference Between MFN & Preferential Rate	Number of Lines	Difference Between MFN & Preferential Rate	Number of Lines
0	2,898	0	670
2	666	2	2,898
7	669	7	385
10	485	10	2,423
15	152	15	614
30	385	30	666
35	2,423	35	152



## **အန္တာေအဆူသူအေအေခ်ခဥ္မောအအေန္အဆ** General Department of Customs and Excise of Cambodia



ទ្រោះពា**ខារណាច**ត្រាតាឆ្កូខារ KINGDOM OF CAMBODIA

្រូតសួខសេខ្លំក៏ចូ និខសិះញ្លូទត្ថ MINISTRY OF ECONOMY AND FINANCE

ສາຄອດສູສເອສສູຊາສູາິພOອ៧ customs tariff of cambodia **2017** 

> បោះពុម្ពលើកទី១ 1<sup>«</sup> Edition October 2016

> > <u>មាតមប្រ</u>បាល់តំពេរស៊ីពោរភូ





# Thank You For Your Attention

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